

Does the recent EU revision of official controls results in a more risk-based meat inspection and integrated meat safety assurance?

> Dr. K. De Smet, Unit DDG2 G4 Food Hygiene, DG Health and Food Safety (SANTE) European Commission

> > Health and Consumers



#### Outline

- Why a revision of meat inspection?
- The initial steps: Review of pig meat inspection in the EU in 2013
- The Regulation (EU) 2016/625 (new OCR) and its:
  - Delegated Regulation (EU) 2019/624
  - Implementing Regulation (EU) 2019/627
- More risk-based?
- More integrated approach?





# Why a review of meat inspection?



Health and Consumers



#### **Consultations and recommendations**

• CVO and Council Conclusions 2009, Conclusions DK Conference 2012, LT Presidency Conference 2013, Commission Round Table Conferences in 2010-2011

#### • Main issues:

- Diseases currently covered by meat inspection are now largely reduced by eradication campaigns and changes in the way animals are kept;
- Today's meat-borne risks are not sufficiently addressed;
- More official resources cannot be made available;
- Food Chain Information



A more risk-based meat inspection: EFSA opinions on the public health risks to be covered by inspection

- October 2011: Swine
- July 2012: Poultry
- June 2013:
  - Bovine animals
  - Domestic sheep and goats
  - Farmed game
  - Domestic solipeds



## EFSA opinions: public health hazards

Species	Most relevant public health hazards	Included in meat inspection before revision?	
Swine	Salmonella, Toxoplasma, Trichinella and Yersinia	+/- Yes (reviewed meat inspection)	
Poultry	<i>Campylobacter, Salmonella</i> , ESBL-AmpC carriers	No	
Cattle	Verocytotoxin-producing <i>E. Coli</i> (VTEC), <i>Salmonella</i>	No	
Sheep and goat	VTEC, Toxoplasma	No	
Solipeds	Trichinella	Yes	
Wild boar	Salmonella, Toxoplasma	No	
Farmed game (deer)	Toxoplasma	No	



#### **EFSA opinions: animal health concerns**

Species	Most relevant animal health hazards impacted by public health recommendations		
Swine	Cysticercosis, TB: limited impact		
Poultry	Some compensation possible by extended food chain information		
Cattle	TB: negative impact on the overall surveillance system		
Sheep and goat	TB and fasciolosis: reduce detection effectiveness at animal level		
Solipeds	Reduction in the detection of strangles and mild cases of rhodococcosis		
Farmed game	TB: detrimental for detecting		



## **Review of pig meat inspection**



Health and Consumers



#### **Revised pigs meat inspection**

- Regulations (EU) Nos 216/2014, 217/2014, 218/2014 and 219/2014
- Main amendments:
  - Stronger Salmonella controls
  - Standard visual post mortem inspection
  - Reduction/stop of *Trichinella* testing in pigs under controlled housing conditions





#### Salmonella controls in pigs

- When Salmonella is identified on more than 6% (used to be 10%) of the pig carcases, the food business operator has to improve slaughter hygiene and/or biosecurity on the farm
- The competent authority has to keep a closer eye on the *Salmonella* tests performed by the food business operators



#### **Visual post mortem inspection**

- Routine post mortem inspection is visual
- Risk based palpations and incisions are only required when abnormalities are detected in:
  - food chain information
  - ante mortem inspection
  - post mortem inspection





#### **Trichinella** control

- Domestic pigs under controlled housing conditions are not at risk of being infected with *Trichinella*, and do not have to be tested anymore
- Trichinella tests will be continued for pigs not under controlled housing conditions which have contact with infected wildlife





#### **Lessons learned**

- ✓ More risk-based approach without need to increase resources (extra Salmonella controls compensated by less incisions/palpations and Trichinella testing)
- ✓ Need for parallel action at global level (e.g. revision Trichinella standards of OIE and Codex)
- ✓ Difficult communication with European Parliament
- Need for bilateral communication with major trade partners
- ✓ Did we address *Yersinia* and *Toxoplasma*?





The Revision of the Official Control Regulation: Regulation (EU) 2017/625, Delegated Regulation (EU) 2019/624 and Implementing Regulation (EU) 2019/627



Health and Consumers



#### Article 18 of the Regulation (EU) 2017/625 (OCR)

1. Official controls (OC) of products of animal origin by CA

#### 2. OC related to meat production

- a) By official veterinarian (OV)
- b) Under the supervision of the OV
- c) Under the responsibility of the OV
- **3. Assistance by slaughterhouse staff**
- 4. Health marking
- 5. End responsibility with OV
- **6.** Classification of production and relaying areas for live bivalve molluscs
- 7. Legal bases for delegated Regulation
- 8. Legal basis for implementing Regulation
- 9. Pilot projects on practical <u>arrangements</u>



#### **Article 18** of the OCR: Some differences from current rules, fixed in Regulation (EU) 2017/625: Changes

- Clear definition of "under the supervision of the OV" and "under the responsibility of the OV" (Art 17)
- 2. AMI always possible by OA under the supervision of the OV in case of poultry and lagomorphs
- 3. Conditions, including species, for assistance by slaughterhouse staff fixed in stone
- 4. No possibility anymore for adaptations under national law



#### Delegated Regulation (EU) 2019/624 (based on Article 18(7) of the OCR)

#### **"WHO**"

- **1.** AMI by the OA under the supervision or under the responsibility of the OV (Art 3)
- 2. AMI in case of emergency slaughter (Art 4)
- **3.** AMI at the holding of provenance: general criteria and conditions (Art 5) and species specific criteria and conditions (Art 6)
- 4. PMI under the responsibility of the OV (Art 7)
- 5. PMI mandatory by the OV (Art 8)
- 6. Auditing in slaughterhouses and game-handing establishments (Art 9)



#### Delegated Regulation (EU) 2019/624 (based on Article 18(7) of the OCR)

#### **"WHO"**

- 7. Official Controls in cutting plants (Art 10)
- 8. Official controls in LBM (Art 11)
- 9. Derogations for reindeer and grouse (Art 12 + Annex I)

**10.**Minimum requirements for OV, OA and staff designated by CA (Art 13 + Annex II)

**11.Minimum training requirements slaughterhouse staff** (Art 14)



#### Delegated Regulation (EU) 2019/624: AMI

	By OV	Supervision	Responsibility
Poultry and lagomorph		*	Remaining tasks in slaughterhouse in case of AMI at holding of provenance by OV
Other species		Specific tasks	

#### **Changes**

- Possible at the holding of provenance by OV in all species – High focus on quality and verification of food chain information by OV (certification) (Art 5)
- > Only OV (broad definition) in case of emergency slaughter (Art 4)

\* Except in cases explicitly imposing the OV (at holding of provenance)



#### Delegated Regulation (EU) 2019/624: PMI

	By OV	Supervision	Responsibility
Poultry and lagomorph		*	Low-capacity slaughterhouse – discontinuous
Other species		*	slaughter

#### **Changes**

- Definition of low capacity slaughterhouse (1000 LSU /year) – discontinuous slaughter (Art 7)
- \* Except in cases explicitly imposing the OV: (additional PMI (Art 25 of R 2019/627), delayed PMI, other risk situations (see Article 8 of R 2019/624)



#### Delegated Regulation (EU) 2019/624: some other changes

- ✓ Concept of "Other Staff designated by the CA" introduced for cutting plants with specific minimum requirements, different from OA (Art 13(4) and Annex II, Chapter III)
- ✓ Minimum requirements for OV, OA and other staff:
  - Mutual recognition of tests (Annex III)
  - Flexibility for the former approved veterinarian (Art 13 (1)(a))
  - Involvement of veterinary students possible (Art 13 (1)(b))
  - Reduction of theoretical training requirements for OA (Annex II, Chapter II, 2(a))



#### Implementing Regulation (EU) 2019/627 (based on Art. 18(8)of OCR)

#### **"WHAT" – "HOW"**

## **1.** Specific requirements and minimum frequencies for OC in products of animal origin in general (Art 3-6)

- a) Auditing
- b) Identification marking
- c) Scientific and technological development

# **2.** Specific requirements and minimum frequencies for OC on fresh meat (Art 7-48): see next slide

- 3. Milk etc (Art 49-50)
- 4. LBM (Art 51-66)
- 5. Fishery products (Art 67-72)
- 6. Reptile meat (Art 73)





#### Implementing Regulation (EU) 2019/627 (based on Art. 18(8)of OCR)

# **Specific requirements and minimum frequencies for OC on fresh meat (Art 7-48):**

- 1. Additional auditing requirements (Art 7)
- Official controls on fresh meat, including checks of documents, AMI, PMI, emergency, practical arrangements per species/age group (Art 8-28)
- 3. Official controls on specific hazards and laboratory testing (TSE, cysticercosis, *Trichinella*, glanders, TB, brucellosis, *Salmonella* and *Campylobacter* and laboratory testing (Art 29-37)
- 4. Official controls on animal welfare (Art 38)
- 5. Communication of results and measures in case of non-compliance as regards food chain information, live animals, animal welfare, fresh meat or good hygiene practices (Art 39-46 + Annex I)
- 6. Restrictions for certain fresh meat (Art 47)
- 7. Health marking (Art 48 + Annex II)



#### *Implementing Regulation (EU)* 2019/627: Changes PMI(1) ≻ Visual inspections <-> incisions/palpations (Art 18-22)

- $\checkmark$  Balance between public health and animal health
- ✓ Trade considerations
- ✓ Differentiation young ruminants older ruminants:
   See for example proposal cattle: less incisions if
  - $\checkmark$  Less than 8 months of age (= idem as today), or,
  - Less than 20 months + indoor reared + TB free country or region (new)
- ✓ Additional inspections, palpations if abnormalities (Art 24)



#### Implementing Regulation (EU) 2019/627: Changes PMI(2)

- Possibility for a derogation on the timing of PMI in a harmonised way: max 24 h, defined small slaughterhouses and game-handling establishments, ... (Art 13)
- > Minor changes on splitting/cutting before PMI
  (Art 15)
- Batch control approach for poultry and lagomorphs (Art 25(2))
- > More specific to applicable PMI for farmed game (Art 27)
- > Additional derogation possible for incision masseter (Art 30)



#### Implementing Regulation (EU) 2019/627: Changes Microbiological criteria

Salmonella control on carcases of all species (similar to control on pig carcases, Art 35)

Campylobacter control on carcases of broilers (Art 36)



#### *Implementing Regulation (EU)* 2019/627: Other changes

- >Explicit reference to scientific and technological developments (Art 6)
- Non-compliance: More attention to noncompliance with good hygiene practices including visual contamination of carcases (Art 46)
- >Inspection reptile meat (Art 73)



### **Conclusion:**

## More risk-based?

## More integrated approach?



## What do we mean by more riskbased meat inspection?

Further delegation/flexibility of tasks from the OV to auxiliaries/ slaughterhouse staff under certain conditions? or/and,

>More focus on practical arrangements to address currently most relevant hazards?



#### **Delegation of tasks**

#### **Reduced flexibility**

- Involvement of slaughterhouse staff
- Strong focus on size of the slaughterhouse
- Pilot projects or adaptations under national law not possible
- Emergency slaughter by OV



#### **Delegation of tasks**

#### **Additional flexibility**

- Involvement of veterinary students
- Introduction of « other staff designated by the competent authorities



# Addressing current hazards in an integrated approach

- Minimal incisions and palpations
- Salmonella control
- Campylobacter control in poultry
- Encouragement of AMI in all species at the holding of provenance with enhanced involvement of the OV in the food chain information
- Batch control approach for PMI in poultry
- Pilot projects possible on practical arrangements
- Explicit reference to scientific and technological developments

# Thank you





© European Union 2020

Unless otherwise noted the reuse of this presentation is authorised under the <u>CC BY 4.0</u> license. For any use or reproduction of elements that are not owned by the EU, permission may need to be sought directly from the respective right holders. Slide xx: element concerned, source: e.g. Fotolia.com; Slide xx: element concerned, source: e.g. iStock.com